Joint Exercise of Powers Agency

City of Antioch City of Brentwood County of Contra Costa City of Oakley

AGENDA
Board of Directors

Thursday, November 12, 2026
6:30 p.m.
Tri-Delta Transit Meeting Room
801 Wilbur Avenue
Antioch, California

Public comments will generally be limited to two minutes. The Board Chair may reduce the amount of time allotted for each public comment at the beginning of each item or public comment period depending on the number of comments and the business of the day. Your patience is appreciated. A break may be called at the discretion of the Board Chair. At the discretion of the Board Chair, agenda items may be considered out of order.

In lieu of making public comments at the meeting, members of the public also may submit public comments before or during the meeting by emailing comments to Program Manager Dale Dennis at Dale.Dennis@pw.cccounty.us. If you have difficulty emailing a public comment, please contact Dale Dennis at (925) 595-4587.

All comments submitted by email to the above email address before the conclusion of the meeting will be included in the record of the meeting. When feasible, the Board Chair, or designated staff, also will read the comments into the record at the meeting, subject to a two-minute time limit per comment.

To obtain a copy of a staff report or other written materials related to an open session item on the agenda, please contact Dale Dennis by email to Dale.Dennis@pw.cccounty.us, or by phone at (925) 595-4587.

Board of Directors:

Aaron Meadows City of Oakley Chair
Shanelle Scales-Preston, Contra Costa County Vice-Chair
Ron Bernal, City of Antioch
Susannah Meyer, City of Brentwood

Authority Staff Office:

Contra Costa County
255 Glacier Drive
Martinez, CA 94553
(925) 313-2000

AGENDA
November 12, 2026

1. Call to Order
2. Public Comment
3. Consent

A. APPROVE minutes of the June 11, 2026 Board of Directors meeting (July 2026, August 2026, September 2026 and October 2026 meetings cancelled).

B. Vasco Road Safety Improvements – Phase 2 Project: Staff recommends the Board take the following actions:

i. **ACCEPT**, as a Responsible Agency, the Mitigated Negative Declaration, dated August 25, 2009, and Addenda #1 and 2, dated April 25, 2012 and July 14, 2026, respectively, for the Vasco Road Safety Improvement Project - Phase 2 (Project) in Contra Costa County.

ii. **APPROVE** the project design and contract documents, including the plans, specifications, and bid addenda, for the Project on behalf of the Authority and its member agencies.

iii. **DETERMINE** that the bid submitted by Ghilotti Construction Company, Inc. ("Ghilotti") complies with all requirements of the Project specifications.

iv. **WAIVE** any minor, immaterial irregularities in Ghilotti's bid.

v. **FURTHER DETERMINE** that Ghilotti submitted the lowest responsive and responsible bid for the Project.

vi. **AWARD** the contract for furnishing labor and materials for the Project to Ghilotti, in the amount of $22,623,502.93 and **REQUIRE** the contractor to present surety bond in the amount of $22,623,502.93.

vii. **APPROVE** an additional construction allotment of $4,595,146 for Agency Furnished Material, Supplemental Funds and Contingency.

viii. **AUTHORIZE** that, after the contractor has signed the contract and returned it, together with the bonds, certificates of insurance, and other required documents, and the Secretary or designee has reviewed and found them to be sufficient, the Secretary or designee is authorized to sign the contract on behalf of the Board.

Board of Directors:

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ix. **DIRECT** that, in accordance with the Project specifications and/or upon the execution of the contract by the Secretary or designee, any bid bonds posted by the bidders be exonerated and any checks or cash submitted for bid security be returned.

x. **AUTHORIZE** the Secretary, or his designee, to sign any escrow agreements prepared for this Project to permit direct payment of retention into escrow or the substitution of securities for moneys withheld by the Authority to ensure performance under the contract pursuant to Public Contract Code Section 22300.

xi. **Pursuant** to Public Contract Code Section 4114, **DELEGATE** the Board's functions under Public Contract Code Sections 4107 and 4110 to the Secretary or his designee.

xii. **DECLARE** that, should the contract award be invalidated for any reason, the Board in any event would not have awarded the contract to the second listed bidder or any other bidder but instead would have exercised its discretion to reject all the bids received. Nothing herein shall prevent the Board from awarding the contract to another bidder in cases where the successful bidder establishes a mistake, refuses to sign the contract, or fails to furnish required bonds or insurance (see Public Contract Code Sections 5100-5107).

xiii. **APPROVE** a contract amendment with Mark Thomas & Company, Inc. to increase the payment limit by an amount not-to-exceed $300,000 to a new payment limit of $2,256,000 to provide design services during construction for the Project, with the term being extended to June 30, 2028, and **AUTHORIZE** the Secretary, or designee, to execute the contract amendment on behalf of the Bypass Authority.

xiv. **APPROVE** a contract amendment with WSP Inc. to increase the payment limit by an amount not-to-exceed $116,000 to a new payment limit of $2,816,000 to provide construction management services for the Project, with no change in the term ending June 30, 2029, and **AUTHORIZE** the Secretary, or designee, to execute the contract amendment on behalf of the Bypass Authority.

4. Determination

No Determination Items.

5. Board Member Comments

6. Adjournment

The Authority will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact Staff at least 24 hours before the meeting, at (925) 595-4587. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the State Route 4 Bypass Authority to a majority of members of the Board of Directors less than 72 hours prior to that meeting are available for public inspection at 255 Glacier Drive, Martinez, CA during normal business hours.

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STATE ROUTE 4 BYPASS AUTHORITY
Antioch - Brentwood - Oakley and Contra Costa County

JOINT EXERCISE OF POWERS AGENCY

June 11, 2026

The regular meeting of the STATE ROUTE 4 BYPASS AUTHORITY was convened as an in-person meeting with the option for members of the public to appear in person or to participate via Zoom teleconference. Members of the public were permitted to participate in the meeting online, or by telephone, and in lieu of making public comments at the meeting, members of the public could submit public comments before or during the meeting through Dale.Dennis@pw.cccounty.us.

Chair Susannah Meyer called the meeting to order at 6:53 P.M.

ROLL CALL

PRESENT: Ron Bernal (Antioch), Diane Burgis (Contra Costa County), Vice Chair Aaron Meadows (Oakley), and Chair Susannah Meyer (Brentwood)

ABSENT: None

STAFF: Dale Dennis, Program Manager
Liliana Garcia, Deputy County Counsel

ELECTION OF OFFICERS

Program Manager Dale Dennis described the typical rotation of officers that would place the Oakley City Council representative as the Chair and the Contra Costa County representative as the Vice Chair of the State Route 4 Bypass Authority for 2026.

Director Burgis nominated Aaron Meadows to be the Chair and Shanelle Scales-Preston to be the Vice Chair of the State Route 4 Bypass Authority for 2026. There were no other nominations and the nominations were closed.

No written comments were submitted, or oral comments made, by any member of the public.

On motion by Director Burgis, seconded by Director Bernal, ***Aaron Meadows*** was elected the Chair and ***Shanelle Scales-Preston*** was elected the Vice Chair of the State Route 4 Bypass Authority for 2026, by the following Roll Call vote:

AYES: Bernal, Burgis, Meadows, Meyer
NOES: None
ABSTAIN: None
ABSENT: None

DRAFT

PUBLIC COMMENT

No written comments were submitted, or oral comments made, by any member of the public.

CONSENT ITEMS

Director Burgis verified with Mr. Dennis that a member could still approve the minutes of a meeting not attended.

No written comments were submitted, or oral comments made, by any member of the public.

On motion by Director Burgis, seconded by Director Meyer, the Authority APPROVED the Consent Items, as follows:

A. APPROVED minutes of the December 11, 2025 Board of Directors meeting (January 2026, February 2026, March 2026, April 2026, and May 2026 meetings cancelled).

B. APPROVED FY 2025/26 End of the Year Budget.

C. APPROVED FY 2026/27 Budget.

D. ACCEPTED Audit Report prepared by Cropper Rowe, LLP, Certified Public Accountants, for the Fiscal Year 2024/25.

E. APPROVED Amendments to Consulting Services agreements with the following consultants, and AUTHORIZED the Secretary, or designee, to execute the amendments on behalf of the Authority:

1. Amendment to agreement with Anita L. Tucci-Smith – Minute Taking Services for the Authority to extend the termination date from June 30, 2026, to a new termination date of June 30, 2027, with no change in the payment limit.

2. Amendment to agreement with Mark Thomas and Company – Engineering Design Services for the former SR4 Bypass, to extend the termination date from June 30, 2026 to a new termination date of June 30, 2027, with no change in the payment limit.

3. Amendment to agreement with WSP USA, Inc. – Construction Management Support Services for the former SR4 Bypass, to extend the termination date from June 30, 2026, to a new termination date of June 30, 2027, with no change in the payment limit.

F. APPROVED and AUTHORIZED the Secretary, or designee to execute an amendment to the Consulting Services Agreement between the Authority and PDM Group Inc., to increase the payment limit by $88,188, and to extend the termination date from June 30, 2026, to a new termination date of June 30, 2027, for continued program management services.

G. VASCO ROAD SAFETY IMPROVEMENTS – Phase 2 Project: THE BOARD TOOK THE FOLLOWING ACTIONS:

1. APPROVED Resolution No. 2026/01 requesting Metropolitan Transportation Commission (MTC) allocate $15 million of Regional Measure 3 (RM3) funds for the Construction Phase of the Vasco Road Safety Improvement – Phase 2 Project (Project).

2. AUTHORIZED the Program Manager to advertise the Project for construction, once the CEQA addendum has been completed and California Department of Fish and Wildlife (CDFW) permit has been obtained.

3. APPROVED a contract amendment with Mark Thomas & Company, Inc. in the amount not-to-exceed $156,000 to provide bid support and design services during the Construction Phase of the Project; and AUTHORIZED the Secretary, or designee, to execute the contract amendment on behalf of the Bypass Authority.

No written comments were submitted, or oral comments made, by any member of the public.

The motion carried by the following Roll Call vote:

AYES: Bernal, Burgis, Meyer, Meadows
NOES: None
ABSTAIN: None
ABSENT: None

DETERMINATION

A. ADOPTED Resolution No. 2026/02 to authorize teleconferencing for Authority Board of Directors meetings under Government Code Sections 54953.8 and 54953.8.7, in addition to other teleconference meeting options authorized by the Brown Act.

The particulars of changes to the Brown Act that would allow additional options for members to attend meetings remotely were offered to the Board.

No written comments were submitted, or oral comments made, by any member of the public.

On motion by Director Burgis, seconded by Director Meyer, the Authority adopted

Resolution No. 2026/02 to authorize teleconferencing for Authority Board of Directors meetings under Government Code Sections 54953.8 and 54953.8.7, in addition to other teleconference meeting options authorized by the Brown Act. The motion carried by the following Roll Call vote:

AYES: Bernal, Burgis, Meyer, Meadows
NOES: None
ABSTAIN: None
ABSENT: None

BOARDMEMBER COMMENTS

There were no Boardmember comments.

ADJOURNMENT

Chair Meadows adjourned the meeting of the State Route 4 Bypass Authority at 6:57 P.M., to Thursday, August 13, 2026, at 6:30 P.M. or other day/time deemed appropriate.

Respectfully submitted,

Anita L. Tucci-Smith
Minutes Clerk

STATE ROUTE 4
BYPASS AUTHORITY

DATE: November 12, 2026

TO: Board of Directors

FROM: Dale Dennis, Program Manager DD

SUBJECT: APPROVE actions necessary to award construction contract for the Vasco Road Safety Improvements – Phase 2 Project

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Recommendation: Staff recommends the Board take the following actions:

1. **ACCEPT**, as a Responsible Agency, the Mitigated Negative Declaration, dated August 25, 2009, and Addenda #1 and 2, dated April 25, 2012 and July 14, 2026, respectively, for the Vasco Road Safety Improvement Project - Phase 2 (Project) in Contra Costa County.

2. **APPROVE** the project design and contract documents, including the plans, specifications, and bid addenda, for the Project on behalf of the Authority and its member agencies.

3. **DETERMINE** that the bid submitted by Ghilotti Construction Company, Inc. ("Ghilotti") complies with all requirements of the Project specifications.

4. **WAIVE** any minor, immaterial irregularities in Ghilotti's bid.

5. **FURTHER DETERMINE** that Ghilotti submitted the lowest responsive and responsible bid for the Project.

6. **AWARD** the contract for furnishing labor and materials for the Project to Ghilotti, in the amount of $22,623,502.93 and **REQUIRE** the contractor to present surety bond in the amount of $22,623,502.93.

ACTION OF BOARD ON _____ **APPROVED AS RECOMMENDED** ___ **OTHER**____

VOTE OF DIRECTORS
_____ UNANIMOUS (ABSENT _____)
AYES:_____ **NOES**: _____
ABSENT:_____ **ABSTAIN**: _____

I hereby certify that this is a true and correct copy of an action taken and entered on the minutes of the Board of Directors on the date shown.

ATTESTED_____
Secretary to the Authority

7. **APPROVE** an additional construction allotment of $4,595,146 for Agency Furnished Material, Supplemental Funds and Contingency.

8. **AUTHORIZE** that, after the contractor has signed the contract and returned it, together with the bonds, certificates of insurance, and other required documents, and the Secretary or designee has reviewed and found them to be sufficient, the Secretary or designee is authorized to sign the contract on behalf of the Board.

9. **DIRECT** that, in accordance with the Project specifications and/or upon the execution of the contract by the Secretary or designee, any bid bonds posted by the bidders be exonerated and any checks or cash submitted for bid security be returned.

10. **AUTHORIZE** the Secretary, or his designee, to sign any escrow agreements prepared for this Project to permit direct payment of retention into escrow or the substitution of securities for moneys withheld by the Authority to ensure performance under the contract pursuant to Public Contract Code Section 22300.

11. **Pursuant** to Public Contract Code Section 4114, **DELEGATE** the Board's functions under Public Contract Code Sections 4107 and 4110 to the Secretary or his designee.

12. **DECLARE** that, should the contract award be invalidated for any reason, the Board in any event would not have awarded the contract to the second listed bidder or any other bidder but instead would have exercised its discretion to reject all the bids received. Nothing herein shall prevent the Board from awarding the contract to another bidder in cases where the successful bidder establishes a mistake, refuses to sign the contract, or fails to furnish required bonds or insurance (see Public Contract Code Sections 5100-5107).

13. **APPROVE** a contract amendment with Mark Thomas & Company, Inc. to increase the payment limit by an amount not-to-exceed $300,000 to a new payment limit of $2,256,000 to provide design services during construction for the Project, with the term being extended to June 30, 2028, and **AUTHORIZE** the Secretary, or designee, to execute the contract amendment on behalf of the Bypass Authority.

14. **APPROVE** a contract amendment with WSP Inc. to increase the payment limit by an amount not-to-exceed $116,000 to a new payment limit of $2,816,000 to provide construction management services for the Project, with no change in the term ending June 30, 2029, and **AUTHORIZE** the Secretary, or designee, to execute the contract amendment on behalf of the Bypass Authority.

Background and Discussion:

In June 2025, the Contra Costa County (County) requested the Bypass Authority be the Implementing Agency for the Vasco Road Safety Improvements – Phase 2 Project (Project).

The Project is located on Vasco Road approximately four miles north of the Alameda/Contra Costa line in Contra Costa County and would include the installation of a concrete median barrier, would widen the roadway (no new lanes) by adding additional pavement, and would install safety features on approximately 1.5 miles of Vasco Road.

In September 2025, the Bypass Authority agreed to be the Implementing Agency and entered into a Joint Exercise of Powers Agreement among Contra Costa County, the East Contra Costa Regional Fee and Financing Authority, and the State Route 4 Bypass Authority for the Project. The Joint Exercise of Powers Agreement (Agreement) outlines the roles and responsibilities of all parties related to the Project. County is the Project Sponsor and CEQA lead agency, the Bypass Authority is the Implementing Agency and CEQA responsible agency, and the East Contra Costa Regional Fee and Financing Authority is providing $25M in funding for all phases of the Project.

Environmental

On August 25, 2009, the County adopted the Mitigated Negative Declaration and found that the Project would not have a significant impact on the environment with the implementation of mitigation measures. On April 24, 2012, the County adopted Addendum #1 to address a minor technical change to implement a full road closure on a limited number of weekends to allow for installation of culvert crossings, installation of a concrete barrier, and placement of asphalt paving.

Addendum #1 concluded the updated Project would not lead to significant physical changes in the project, nor would it alter the adequacy or the completeness of the environmental impacts and mitigation measures in the Mitigated Negative Declaration.

On July 14, 2026, the County adopted Addendum #2 to address updates to the design, including redesigned wildlife undercrossings, minor changes to the bridge design over Brushy Creek, addition of stormwater treatment facilities, changes to grading and excavated material volumes, changes to the location of wildlife exclusion fencing, and relocation of the East Bay Regional Parks District access easement to the north. The Addendum concluded that the Project would not result in new significant environmental effects, nor would it substantially increase the severity of previously identified significant effects previously analyzed in the 2009 Mitigated Negative Declaration.

Staff recommends the Bypass Authority, as a Responsible Agency, accept the Mitigated Negative Declaration and Addenda #1 and 2 for the Vasco Road Safety Improvement Project - Phase 2 (Project) in Contra Costa County.

Design, Advertise and Award

In September 2025, the Bypass Authority retained Mark Thomas & Company, Inc. to

provide design services for the Project. The design plans were completed and the Project was advertised for bids on August 4, 2026 in bid express. In addition, in accordance with legal requirements, the project was advertised in the Contra Costa Times, Brentwood Press and SF Examiner.

On the bid-opening date of September 24, 2026, we received and opened 7 bids as shown in the table below. Ghilotti Construction Company, Inc. is the lowest responsible and responsive bidder at $22,623,502.93, which is 15.8% below the Engineers' Estimate of $26,874,504.67. Staff recommends that the construction contract for this Project be awarded to Ghilotti, the lowest, responsible bidder, in the amount of $22,623,502.93, as listed in its bid. Staff also recommends that the Board waive any minor, immaterial irregularities in Ghilotti's bid regarding subcontracted items, as there was no competitive advantage provided to Ghilotti.

CONTRACTOR	VERIFIED BID TOTAL
Ghilotti Construction Company, Inc.	$22,623,502.93
Teichert	$22,737,099.00
DeSilva Gates Construction	$23,071,071.00
Granite Construction Company	$23,075,240.70
Bay Cities Paving & Grading, Inc.	$23,106,732.55
Gordon N. Ball, Inc.	$24,758,375.80
Ghilotti Bros., Inc.	$26,078,341.39

Once staff has verified that all the contract-related documents, such as bonds and insurance certificates, are in order and within 5 business days of contract approval, the above contractor will be given the Limited Notice to Proceed (LNTP). The Notice to Proceed (NTP) will be issued within 90 days after contract approval.

Construction Budget

The Construction Budget for the Vasco Road Safety Improvements – Phase 2 Project is shown in the table below.

Vasco Road Safety Improvements - Phase 2 Construction Budget		
CONSTRUCTION COSTS		Amount
Contract Items	$	22,623,503
Supplemental Work	$	1,173,081
Contingency @ 15%	$	3,393,525
Agency Furnished Materials	$	28,540
Total Construction Costs	$	27,218,649

Preliminary Construction Schedule

The preliminary construction schedule is as follows:

- Award Construction Contract – November 2026
- Construction Contract Executed – November 2026
- Limited Notice to Proceed – November 2026
- First Working Day – February 16, 2027
- Final Working Day (without weather days) – January 14, 2028